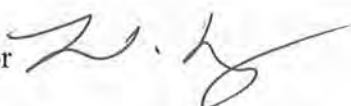



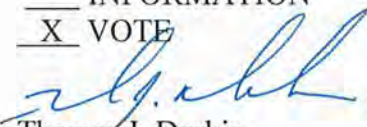
## STAFF SUMMARY

**TO:** Board of Directors  
**FROM:** Frederick A. Laskey, Executive Director   
**DATE:** June 24, 2015  
**SUBJECT:** FY16 Final Current Expense Budget

COMMITTEE Administration, Finance & Audit

  
Kathy Soni, Budget Director  
David Whelan, Budget Manager  
Preparer/Title

INFORMATION  
 VOTE

  
Thomas J. Durkin  
Director, Finance

*The FY16 Proposed Current Expense Budget (CEB) submitted to the Advisory Board at the March 2015 Board meeting included a 4.1% combined assessment increase. Based on the Board discussions during the June 3<sup>rd</sup> budget hearings and the Advisory Board's recommendations, staff are now proposing a 3.4% combined assessment increase, which is significantly lower than the 4.3% increase projected for FY16 last year.*

*In comparison with the Proposed Budget, the Rate Revenue Requirement was reduced by \$4.6 million as result of a \$3.0 reduction to Debt, \$922,000 in savings for direct expenses and \$800,000 in savings for indirect expenses.*

*FY16 was favorably impacted by the Amended and Restated Bond Resolution effective in FY15, which eliminated the FY16 Community Obligation and Revenue Enhancement (CORE) fund deposit required under the old resolution, and enabled MWRA to preserve \$3.5 million of Bond Redemption reserves for use in future years. The elimination of the CORE fund and the reduction of the Renewal and Replacement Reserve fund contributed greatly to the future years assessment estimates reductions and allowed the Authority to deposit \$10 million in an Irrevocable OPEB Trust. The larger than originally planned defeasance in FY15 will also contribute to future years assessments reductions.*

*MWRA continues to utilize a multi-year rates management strategy to provide sustainable and predictable assessment increases to its member communities. To achieve this goal again this year, MWRA has continued to employ conservative budgeting and fiscal discipline which includes controlled spending and use of historical variable rate assumptions. The combination of these measures resulted in assessment increase projections below 4.0% for the next five years, in line with the Advisory Board's recommendations.*

## **RECOMMENDATION:**

1. To adopt the Final FY16 Current Expense Budget (CEB) set forth in Attachment B and Attachment C with current revenue and expenses of \$702.5 million.
2. To adopt the Final FY16 Operating Budget (Trustee's Budget) set forth in Attachment D.

## **DISCUSSION:**

This staff summary presents the Final FY16 CEB. On June 3rd, the Board of Directors held a hearing on the Draft Final FY16 CEB. Discussions and materials provided at the hearing outlined changes to the budget since the transmittal of the Proposed FY16 CEB in March 2015. The additional changes made to the Draft Final FY16 CEB are highlighted above.

For a line item comparison between the Proposed FY16 CEB to the Final FY16 CEB, please refer to Attachment A.

### **Summary**

The Final FY16 Budget recommends a combined increase in rates and charges of 3.4%. Capital financing costs remain the largest component of the CEB and account for 61.6% of total expenses. Total expenses are \$702.5 million, an increase of \$28.0 million or 4.2% over the FY15 Budget. There are no offsets from Debt Service Assistance (DSA) assumed for FY16 or in any future years.

Total expenses include \$432.7 million for Capital Financing costs and \$269.8 million for operating expenses, of which \$222.8 million is for Direct Expenses and \$47.0 million is for Indirect Expenses. Total expenses increased \$28.0 million or 4.2% from the FY15 Budget mainly due to a higher debt service requirement of \$22.9 million, higher Direct Expenses of \$5.7 million due to inclusion of Cost of Living Adjustments (COLA) for staff, higher healthcare costs, and higher projected maintenance expenses. It is important to note that Direct Expenses increased slightly below the targeted 2.7% versus FY15, due to on-going cost improvement initiatives and favorable prices for utilities and chemicals.

The Final FY16 Budget revenues, excluding rate revenue, total \$30.0 million, an increase of \$5.9 million or 24.3% from the FY15 Budget. The Final FY16 Budget non-rate revenue budget includes \$20.7 million in Other User Charges and Other Revenue and \$9.4 million for Investment Income. The majority of the increase is due to recognizing a one-time water revenue for water provided to the City of Cambridge during an FY14 Combined Sewer Overflow (CSO) project.

The Final FY16 Rate Revenue Requirement is \$672.4 million, an increase of \$22.1 million or 3.4% over the FY15 Budget.

Table 1 on the following page provides a comparison of the Final FY16 CEB and FY15 Budget by major categories. Additional detail by line item and by Division is provided in Attachments B and C.

**Table 1**

**MWRA Current Expense Budget  
Final FY16 Budget versus FY15 Budget**

(\$ in Millions)	FY15 Budget	Final FY16 Budget	\$ Change	% Change
Directs	\$ 217.1	\$ 222.8	\$ 5.7	2.6%
Indirects	47.5	47.0	(0.6)	-1.2%
Sub-Total Operating Expenses	\$ 264.7	\$ 269.8	\$ 5.1	1.9%
Capital Financing (before Offsets)	417.4	432.7	15.3	3.7%
Offsets: Bond Redemption <sup>1</sup>	(6.7)	-	6.7	
Variable Debt Savings	-	-	-	
Debt Service Assistance	(0.9)	-	0.9	0.0%
Sub-Total Capital Financing	\$ 409.8	\$ 432.7	\$ 22.9	5.6%
<b>Total Expenses</b>	\$ 674.5	\$ 702.5	\$ 28.0	4.2%
Investment Income	\$ 9.7	\$ 9.4	\$ (0.4)	-3.9%
Non-Rate Revenue	14.4	20.7	6.2	43.2%
Rate Stabilization <sup>1</sup>	-	-	-	
Sub-Total Non-Rate Revenue	\$ 24.2	\$ 30.0	\$ 5.9	24.3%
Rate Revenue	650.3	672.4	22.1	3.4%
<b>Total Revenue &amp; Income</b>	\$ 674.5	\$ 702.5	\$ 28.0	4.2%
<b>FY16 Rate Revenue Increase</b>			<b>3.4%</b>	
<b>Combined Use of Reserves</b>	\$ 6.7	\$ -		

<sup>1</sup> MWRA has two reserve funds (Bond Redemption and Rate Stabilization) which can be used at the discretion of the Authority to manage the rate revenue requirement. Use of the Bond Redemption reduces total expenses and Rate Stabilization increases total revenue. Under the terms of the General Bond Resolution the annual use of Rate Stabilization funds cannot exceed 10% of the year's senior debt service. Bond Redemption funds can be used only to retire or prepay outstanding debt. There is no annual limit on the amount of Bond Redemption funds used in a year, however the use is tied to the bonds' maturity dates and it is utility specific.

## EXPENSES:

### Direct Expenses

FY16 Direct Expenses total \$222.8 million, an increase of \$5.7 million, or 2.6%, from the FY15 Budget.

- *Wages and Salaries* – The budget includes \$99.4 million for Wages and Salaries as compared to \$96.6 million in the FY15 Budget, an increase of \$2.8 million or 2.9%. Regular Pay which is 98.2% of total Wages and Salaries, increased \$2.8 million mostly for COLA increases. The Final FY16 Budget funds 1,170 positions, 5 fewer positions than FY15 Budget. On the Full-Time-Equivalent (FTE's) basis the budget is set for 1,160. The Authority started to report FTE's in April of 2015. It is important to note that the Authority is striving to achieve the 1,150 FTE goal recommended by Amawalk consultants based on a staffing study in 2012, to be reached in a five-year timeframe. As always, new hires and backfills of vacant positions will be managed at the agency level and addressed on a case-by-case basis by senior management.
- *Overtime* – The budget includes \$4.2 million for Overtime, \$599,000 or 16.5% above the FY15 Budget. The main reason for the large increase in funding is associated with the planned overtime activities for the North Main Pump Station and Winthrop Terminal Facility Butterfly Valve Replacement project which will require as many as 62 overnight shutdowns.
- *Fringe Benefits* – The budget includes \$19.3 million for Fringe Benefits, an increase of \$1.0 million or 5.6% from the FY15 Budget. Health Insurance premiums total \$16.8 million, an increase of \$1.0 million or 6.4% from the FY15 Budget largely due to anticipated cost increases.
- *Workers' Compensation* – The budget includes \$2.3 million for Workers' Compensation, an increase of \$143,000 or 6.5% from the FY15 Budget and is based on a three-year average of actual and projected spending.
- *Chemicals* – The budget includes \$9.8 million for Chemicals, a decrease of \$429,000 or 4.2% from the FY15 Budget mainly due to the revised dosing protocol for fluoride as well as updated assumptions for usage and pricing based on the most recent information. The FY16 Budget does not include any funding for the new Deer Island National Pollutant Discharge Elimination System (NPDES) permit which is projected to have more stringent requirements for enterococcus treatment compliance.
- *Utilities* – The budget includes \$23.2 million for Utilities, which is a reduction of \$308,000 or 1.3% from the FY15 Budget. The decrease is mainly for lower projected unit pricing for energy, both electricity and diesel fuel. The budget funds \$16.9 million for Electricity, \$3.3 million for Diesel Fuel, \$2.2 million for Water, and \$486,000 for Natural Gas.

- *Maintenance* – The budget includes \$28.7 million for Maintenance projects, an increase of \$726,000 or 2.6% from the FY15 budget. The FY16 Maintenance request is in line with FY14 actual maintenance spending of \$29.5 million.
- *Training and Meetings* – The budget includes \$414,000 for Training and Meetings, an increase of \$53,000 or 14.6% from the FY15 Budget.
- *Professional Services* – The budget includes \$5.8 million for Professional Services, a decrease of \$138,000 or 2.3% from the FY15 Budget. The budget reflects funding of \$1.8 million for Security, \$1.7 million for Regulatory Monitoring, and \$1.3 million for Other Professional Services to support items such as the professional staff development and as-needed professional services.
- *Other Materials* – The budget includes \$6.2 million for Other Materials, an increase of \$212,000 or 3.6% from the FY15 Budget. The budget includes funding of \$1.7 million for Vehicle Purchases, \$996,000 for Vehicle Expenses mostly for gasoline purchases, \$841,000 for Lab and Testing Supplies, \$709,000 for Equipment/Furniture, \$435,000 for Health and Safety, \$425,000 for Computer Hardware needs, and \$377,000 for Work Clothes.
- *Other Services* – The budget includes \$23.5 million for Other Services, an increase of \$991,000 or 4.4% from the FY15 Budget. The budget includes funding of \$14.1 million for Sludge Pelletization, \$3.6 million for Space/Lease Rentals and related expenses for the CNY and Chelsea facilities, \$1.7 million for Voice and Data costs, \$1.2 million for Grit & Screenings, and \$1.2 million for Other Services. The largest increase is for Telecommunications of \$268,000 for increased lines for security initiatives, Sludge Pelletization of \$218,000 due to increases in inflation indices, and Space/Lease Rentals of \$144,000 for contractual increases.

#### Indirect Expenses

Indirect Expenses for FY16 total \$47.0 million, a decrease of \$559,000 or 1.2% from the FY15 Budget. Below are the highlights of major changes:

- The budget includes \$28.1 million for the Division of Water Supply Protection (formerly MDC Division of Watershed Management), an increase of \$629,000 or 2.3% over the FY15 Budget. The budget is comprised of \$14.1 million for reimbursement of operating expenses net of revenues, \$8.3 million for Payment in Lieu of Taxes (PILOT), and \$5.6 million for debt service expenses on prior land purchases financed by the Commonwealth. The largest increases are for operating expenses net of revenues of \$394,000 mainly for contractual increases and Payment in Lieu of Taxes of \$200,000.
- The budget includes \$8.2 million for the Retirement Fund, an increase of \$351,000 or 4.5% over the FY15 required contribution. This funding of \$8.2 million represents the

minimum required contribution for FY16 based on the actuarial valuation of January 1, 2013, and confirmed by the January 1, 2015 actuarial report.

- The budget includes \$1.9 million for the Harbor Energy Electric Company (HEEC), a decrease of \$1.3 million or 39.1% from the FY15 Budget. This funding is for the repayment of the capital investment for the Deer Island electric cable and substation which provides electric power to the treatment plant. The significant decrease is due to contractual obligations which expired in May 2015, ending the amortization of the cable financing component of the capital investment.
- The budget includes \$2.2 million for Insurance, an increase of \$33,000 or 1.5% from the FY15 Budget. The FY16 Budget was based on actual average spending for the past five years, FY10-14. It should be noted that at the June 3<sup>rd</sup> meeting, the Board of Directors approved the MWRA FY16 Insurance program with a not to exceed estimate of \$290,000 for the excess liability coverage line item. Since the June 3<sup>rd</sup> Board meeting, staff obtained the actual amount for the excess liability coverage which was \$267,000, for a savings of \$23,000.
- The Authority has complied with the GASB 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions (OPEB)*, by disclosing this liability in the year-end Financial Statements. As part of the multi-year strategy to address its unfunded liabilities for OPEB and pension holistically, the Board approved a plan to pay down our pension liability and upon reaching full funding, move to address the OPEB obligation. This strategy was employed in the FY08-15 budgets (although temporarily halted in FY11 to achieve a 1.5% rate increase). Based on the latest actuarial evaluation, MWRA's pension fund is at 98.3% funding level, which is considered virtually fully funded. As such, in the Final FY16 Budget the Authority will begin funding its OPEB liability at \$5.2 million, continuing the Authority's long-term commitment to address its liabilities. Furthermore, to maximize the benefits in terms of returns and accounting treatment, an irrevocable OPEB Trust was established after Board approval and funding started on April 23<sup>rd</sup>, 2015 with \$10,800,000 deposit. The source of the deposit is \$10 million cash reserves which became available due to the Amended and Revised Bond Indenture, and \$800,000 from funds appropriated in FY10 for funding OPEB.
- Funding for the Operating Reserve for FY16 is \$518,000 lower than the FY15 Budget. The Operating Reserve balance is in compliance with MWRA General Bond Resolution which requires a balance of one-sixth of annual operating expenses. Based on the Final FY16 Budget the required balance is \$39.4 million versus the \$39.5 million required in FY15.

### Capital Financing

As a result of the Authority's Capital Improvement Program, debt service as a percent of total expenses (before offsets) has increased steadily from 36% in 1990 to over 61% in the FY16 Current Expense Budget. Much of this debt service is for completed projects, primarily the

Boston Harbor Project and the Integrated Water Supply Improvement Program. The MWRA's capital spending, from its inception, had been dominated by projects mandated by court ordered or regulatory requirements, which in total have accounted for ~80% of capital spending to date. Going forward, and as the Combined Sewer Overflow (CSO) projects wind down, the majority of spending will be focused on asset protection and water redundancy initiatives. The projected capital spending scheduled for fiscal year 2016 is less than scheduled principal payments which will decrease MWRA's outstanding indebtedness.

The Authority has actively managed its debt structure to take advantage of favorable interest rates. Tools used by the MWRA to lower borrowing costs and manage rates include current and advanced refunding of outstanding debt, maximizing the use of the subsidized State Revolving Fund (SRF) debt, issuance of variable rate debt, swap agreements, and the use of surplus revenues to defease debt. The MWRA also uses tax exempt commercial paper to minimize the financing cost of construction in process.

The Final FY16 Budget capital financing costs total \$432.7 million and remain the largest portion of the MWRA's budget, accounting for 61.6% of total expenses.

The Final FY16 Budget includes a targeted defeasance which will reduce debt service by approximately \$1.3 million in FY16, \$12.6 million in FY17, \$13.1 million in FY18, and \$4.0 million in FY19.

The FY16 Budget assumes a 3.25% interest rate for variable rate debt which is the same level as in FY15. The Authority's variable rate debt assumption is comprised of three separate elements: the interest rate for the daily and weekly series; liquidity fees for the Standby Bond Purchase Agreement, Letter of Credit, and Direct Purchase providers; and remarketing fees. While MWRA continues to experience unusually low interest rates, they are not reflective of historical averages and there is no guarantee that rates will remain as low as they are.

The Final FY16 Budget capital financing costs increased by \$22.9 million or 5.6% compared to the FY15 Budget. This increase in the MWRA's debt service is the result of projected FY16 borrowings and the structure of the debt, partially offset by the impact of the projected defeasance. The FY16 capital financing budget includes:

- \$283.0 million in principal and interest payments on MWRA's senior fixed rate bonds. This amount includes \$6.5 million to support issuances of \$100 million in June 2015 and \$1.8 million to support issuances of \$100 million of new money in June 2016. Also includes a reduction of 1.3 million for the effect of the planned FY15 defeasance;
- \$49.2 million in principal and interest payments on subordinate bonds;
- \$81.9 million in principal and interest payments on SRF loans. This amount includes \$5.4 million to support issuances of \$16.0 of replacement loans and \$46.5 million in regular loans during 2016;

- \$11.2 million to fund ongoing capital projects with current revenue and to meet coverage requirements;
- \$4.1 million to fund the interest expense related to the Local Water Pipeline Assistance Program; and,
- \$3.2 million for the Chelsea Lease.

## **Revenue**

FY16 non-rate revenue totals \$30.0 million, an increase of \$5.9 million or 24.3% more than the FY15 Budget. The FY16 non-rate revenue budget includes:

- \$12.0 million in Other Revenue including \$5.6 million due to increased water utility related revenue, \$3.1 million from the sale of the Authority's Renewable Portfolio Credits, sale of generated power, and revenue from the demand response program as well as \$2.2 million in permit fees and penalties. Other Revenue increased \$5.8 million from the FY15 Budget.
- \$9.4 million in Investment Income, a decrease of \$377,000 or 3.9% from the FY15 Budget. The FY16 Budget will have fewer funds invested long-term due to liquidity needs for the reserve releases based on the amendments to the Bond Indenture anticipated for FY16. The short-term interest rate assumption is at 0.20% which is at the FY15 Budget level.
- \$8.7 million in Other User Charges, including \$4.8 million for Chicopee Valley Aqueduct (CVA) communities, \$1.7 million for Deer Island water usage, \$753,000 for entrance fees from member communities, and \$500,000 for the Commonwealth's partial reimbursement for Clinton Wastewater Treatment Plant expenses. Other User Charges are \$424,000 or 5.1% more than the FY15 Budget which is mainly due to assessment increases related to increases for Deer Island, Chicopee, and Lancaster as well as increased entrance fees to reflect Dedham Westwood increased demand.

The Rate Revenue Requirement for FY16 is \$672.4 million, an increase \$22.1 million or 3.4% over the FY15 Budget. The Rate Revenue Requirement is the difference between total expenses of \$702.5 million, less non-rate revenue of \$30.0 million.

## **Planning Estimates and Future Rate Increases**

MWRA's planning estimates are projections based on a series of assumptions about future spending (operating and capital), interest rates, inflation, and other factors. MWRA uses the planning estimates to model and project what future rate increases might be based upon these assumptions, as well as to test the impact of changes to assumptions on future rate increases. The planning estimates are not predictions of what rate increases will be but rather they provide the context and framework for guiding MWRA financial policy and management decision making that ultimately determine the level of actual rate increases on an annual basis.



Historically, the planning estimates were based on conservative financial assumptions. Conservative projections of future rate increases benefit the MWRA by providing assurance to the rating agencies that MWRA anticipates to raise revenues sufficient to pay for its operations and outstanding debt obligations now and over the long-term. Additionally, conservative forecasts of rate revenue increases enable member communities to adequately plan and budget for future payments to MWRA. In FY14 the Authority tightened certain planning estimate assumptions such as inflation on direct expenses and limiting the annual capital improvement spending to \$160 million after FY17.

Table 2 below presents the combined estimated future rate increases and household charges based on the FY16 Budget. The planning estimates shown below assume no Debt Service Assistance from the Commonwealth and use of Rate Stabilization and Bond Redemption reserves through FY23 to manage the rate increases. These projections also include the release of cash and debt service reserves starting in FY16 as a result of Bond Indenture changes.

**Table 2**

Rates & Budget Projections										
Final FY16 CEB	FY2016	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022	FY2023	FY2024	FY2025
Total Rate Revenue (\$000)	\$ 672,440	\$ 698,606	\$ 725,790	\$ 753,918	\$ 783,697	\$ 824,471	\$ 865,825	\$ 836,159	\$ 822,366	\$ 813,431
Rate Revenue Change from Prior Year (\$000)	22,124	26,166	27,184	28,128	29,779	40,774	41,355	(29,666)	(13,793)	(8,935)
Rate Revenue Increase	3.4%	3.9%	3.9%	3.9%	3.9%	5.2%	5.0%	-3.4%	-1.6%	-1.1%
Use of Reserves (\$000)	\$ -	\$ -	\$ -	\$ -	\$ 34,682	\$ 13,646	\$ 13,136	\$ 1,156	\$ -	\$ -

*Estimated Household Bill*

Based on annual water usage of 61,000 gallons	\$ 1,055	\$ 1,100	\$ 1,154	\$ 1,204	\$ 1,253	\$ 1,326	\$ 1,393	\$ 1,425	\$ 1,460	\$ 1,497
Based on annual water usage of 90,000 gallons	\$ 1,556	\$ 1,622	\$ 1,703	\$ 1,777	\$ 1,848	\$ 1,956	\$ 2,055	\$ 2,102	\$ 2,154	\$ 2,208

**CEB Review and Adoption Process**

In March, the MWRA transmitted the Proposed FY16 Budget to the Advisory Board for its review and comment. In June, the Advisory Board submitted their *Integrated Comments and Recommendations*. Responses to the Advisory Board’s review and comments are attached as Attachment F.

Attachments

- Attachment A - FY16 Final Budget vs. FY16 Proposed Budget
- Attachment B - FY16 Final Budget vs. FY15 Approved Budget
- Attachment C - FY16 Final Direct Expense Budget by Division
- Attachment D - FY16 Final Operating Budget (Trustee’s Budget)
- Attachment E - FY16 Final Budget vs. FY15 Projection
- Attachment F - MWRA Responses to Advisory Board’s FY16 Integrated CIP and CEB Comments and Recommendation

**ATTACHMENT A**

**FY16 Final Budget vs FY16 Proposed Budget**

TOTAL MWRA	FY15 Budget	FY16 Proposed Budget	FY16 Final Budget	Change FY16 Final Budget vs FY16 Proposed Budget	
				\$	%
<b>EXPENSES</b>					
WAGES AND SALARIES	\$ 96,554,749	\$ 99,185,938	\$ 99,363,168	\$ 177,230	0.2%
OVERTIME	3,620,600	4,219,293	4,219,293	-	0.0%
FRINGE BENEFITS	18,299,405	19,006,475	19,326,756	320,281	1.7%
WORKERS' COMPENSATION	2,200,000	2,343,000	2,343,000	-	0.0%
CHEMICALS	10,219,580	10,149,911	9,790,849	(359,062)	-3.5%
ENERGY AND UTILITIES	23,472,354	24,864,554	23,164,822	(1,699,732)	-6.8%
MAINTENANCE	27,972,607	28,611,968	28,698,772	86,804	0.3%
TRAINING AND MEETINGS	361,019	413,714	413,714	-	0.0%
PROFESSIONAL SERVICES	5,957,201	5,681,504	5,819,611	138,107	2.4%
OTHER MATERIALS	5,952,729	5,881,553	6,164,588	283,035	4.8%
OTHER SERVICES	22,538,498	23,398,351	23,529,902	131,551	0.6%
<b>TOTAL DIRECT EXPENSES</b>	<b>\$ 217,148,742</b>	<b>\$ 223,756,261</b>	<b>\$ 222,834,475</b>	<b>\$ (921,786)</b>	<b>-0.4%</b>
INSURANCE	\$ 2,128,155	\$ 2,160,797	\$ 2,160,797	\$ -	0.0%
WATERSHED/PILOT	27,466,790	28,061,183	28,096,233	35,050	0.1%
HEEC PAYMENT	3,198,174	1,946,157	1,946,157	-	0.0%
MITIGATION	1,605,967	1,400,000	1,400,000	-	0.0%
ADDITIONS TO RESERVES	482,953	962,449	(34,927)	(997,376)	-103.6%
RETIREMENT FUND	7,808,155	8,159,521	8,159,521	-	0.0%
ADDITIONAL PENSION DEPOSIT		5,062,470		(5,062,470)	-100.0%
POSTEMPLOYMENT BENEFITS	4,821,320		5,224,848	5,224,848	
<b>TOTAL INDIRECT EXPENSES</b>	<b>\$ 47,511,514</b>	<b>\$ 47,752,576</b>	<b>\$ 46,952,628</b>	<b>\$ (799,948)</b>	<b>-1.7%</b>
STATE REVOLVING FUND	\$ 78,460,635	\$ 81,365,988	\$ 81,876,276	\$ 510,288	0.6%
SENIOR DEBT	220,835,626	283,413,656	283,024,431	(389,225)	-0.1%
SUBORDINATE DEBT	99,686,105	49,222,442	49,222,442	-	0.0%
LOCAL WATER PIPELINE CP	4,148,453	4,149,242	4,149,242	-	0.0%
CURRENT REVENUE/CAPITAL	10,200,000	11,200,000	11,200,000	-	0.0%
CAPITAL LEASE	3,217,060	3,217,060	3,217,060	-	0.0%
CORE FUND DEPOSIT	876,507	6,663,030		(6,663,030)	-100.0%
BOND REDEMPTION	(6,745,598)	(3,546,984)		3,546,984	
VARIABLE RATE SAVINGS	-	-	-	-	
DEFEASANCE ACCOUNT	-	-	-	-	
DEBT SERVICE ASSISTANCE	(853,660)	-	-	-	
<b>TOTAL DEBT SERVICE</b>	<b>\$ 409,825,128</b>	<b>\$ 435,684,435</b>	<b>\$ 432,689,451</b>	<b>\$ (2,994,983)</b>	<b>-0.7%</b>
<b>TOTAL EXPENSES</b>	<b>\$ 674,485,384</b>	<b>\$ 707,193,272</b>	<b>\$ 702,476,554</b>	<b>\$ (4,716,719)</b>	<b>-0.7%</b>
<b>REVENUE &amp; INCOME</b>					
RATE REVENUE	\$ 650,315,782	\$ 676,995,000	\$ 672,440,000	\$ (4,555,000)	-0.67%
OTHER USER CHARGES	8,259,693	8,751,391	8,683,898	(67,493)	-0.8%
OTHER REVENUE	6,180,451	11,950,563	12,000,066	49,503	0.4%
RATE STABILIZATION	-	-	-	-	
INVESTMENT INCOME	9,729,458	9,496,318	9,352,590	(143,728)	-1.5%
<b>TOTAL REVENUE &amp; INCOME</b>	<b>\$ 674,485,384</b>	<b>\$ 707,193,272</b>	<b>\$ 702,476,554</b>	<b>\$ (4,716,719)</b>	<b>-0.7%</b>

**ATTACHMENT B**

**FY16 Final Budget vs FY15 Budget**

TOTAL MWRA	FY15 Budget	FY16 Proposed Budget	FY16 Final Budget	Change FY16 Final Budget vs FY15 Budget	
				\$	%
<b>EXPENSES</b>					
WAGES AND SALARIES	\$ 96,554,749	\$ 99,185,938	\$ 99,363,168	\$ 2,808,419	2.9%
OVERTIME	3,620,600	4,219,293	4,219,293	598,693	16.5%
FRINGE BENEFITS	18,299,405	19,006,475	19,326,756	1,027,351	5.6%
WORKERS' COMPENSATION	2,200,000	2,343,000	2,343,000	143,000	6.5%
CHEMICALS	10,219,580	10,149,911	9,790,849	(428,731)	-4.2%
ENERGY AND UTILITIES	23,472,354	24,864,554	23,164,822	(307,532)	-1.3%
MAINTENANCE	27,972,607	28,611,968	28,698,772	726,165	2.6%
TRAINING AND MEETINGS	361,019	413,714	413,714	52,695	14.6%
PROFESSIONAL SERVICES	5,957,201	5,681,504	5,819,611	(137,590)	-2.3%
OTHER MATERIALS	5,952,729	5,881,553	6,164,588	211,859	3.6%
OTHER SERVICES	22,538,498	23,398,351	23,529,902	991,404	4.4%
<b>TOTAL DIRECT EXPENSES</b>	<b>\$ 217,148,742</b>	<b>\$ 223,756,261</b>	<b>\$ 222,834,475</b>	<b>\$ 5,685,733</b>	<b>2.6%</b>
INSURANCE	\$ 2,128,155	\$ 2,160,797	\$ 2,160,797	\$ 32,642	1.5%
WATERSHED/PILOT	27,466,790	28,061,183	28,096,233	629,443	2.3%
HEEC PAYMENT	3,198,174	1,946,157	1,946,157	(1,252,017)	-39.1%
MITIGATION	1,605,967	1,400,000	1,400,000	(205,967)	-12.8%
ADDITIONS TO RESERVES	482,953	962,449	(34,927)	(517,880)	-107.2%
RETIREMENT FUND	7,808,155	8,159,521	8,159,521	351,366	4.5%
ADDITIONAL PENSION DEPOSIT POSTEMPLOYMENT BENEFITS	4,821,320	5,062,470		(4,821,320)	-100.0%
			5,224,848	5,224,848	
<b>TOTAL INDIRECT EXPENSES</b>	<b>\$ 47,511,514</b>	<b>\$ 47,752,576</b>	<b>\$ 46,952,628</b>	<b>\$ (558,885)</b>	<b>-1.2%</b>
STATE REVOLVING FUND	\$ 78,460,635	\$ 81,365,988	\$ 81,876,276	\$ 3,415,641	4.4%
SENIOR DEBT	220,835,626	283,413,656	283,024,431	62,188,805	28.2%
SUBORDINATE DEBT	99,686,105	49,222,442	49,222,442	(50,463,663)	-50.6%
LOCAL WATER PIPELINE CP	4,148,453	4,149,242	4,149,242	789	0.0%
CURRENT REVENUE/CAPITAL	10,200,000	11,200,000	11,200,000	1,000,000	9.8%
CAPITAL LEASE	3,217,060	3,217,060	3,217,060	-	0.0%
CORE FUND DEPOSIT	876,507	6,663,030		(876,507)	-100.0%
BOND REDEMPTION	(6,745,598)	(3,546,984)		6,745,598	-100.0%
VARIABLE RATE SAVINGS	-	-	-	-	
DEFEASANCE ACCOUNT	-	-	-	-	
DEBT SERVICE ASSISTANCE	(853,660)	-	-	853,660	-100.0%
<b>TOTAL DEBT SERVICE</b>	<b>\$ 409,825,128</b>	<b>\$ 435,684,435</b>	<b>\$ 432,689,451</b>	<b>\$ 22,864,323</b>	<b>5.6%</b>
<b>TOTAL EXPENSES</b>	<b>\$ 674,485,384</b>	<b>\$ 707,193,272</b>	<b>\$ 702,476,554</b>	<b>\$ 27,991,169</b>	<b>4.2%</b>
<b>REVENUE &amp; INCOME</b>					
RATE REVENUE	\$ 650,315,782	\$ 676,995,000	\$ 672,440,000	\$ 22,124,218	3.40%
OTHER USER CHARGES	8,259,693	8,751,391	8,683,898	424,205	5.1%
OTHER REVENUE	6,180,451	11,950,563	12,000,066	5,819,615	94.2%
RATE STABILIZATION	-	-	-	-	
INVESTMENT INCOME	9,729,458	9,496,318	9,352,590	(376,868)	-3.9%
<b>TOTAL REVENUE &amp; INCOME</b>	<b>\$ 674,485,384</b>	<b>\$ 707,193,272</b>	<b>\$ 702,476,554</b>	<b>\$ 27,991,167</b>	<b>4.2%</b>

**ATTACHMENT C**

**FY16 Final Direct Expense Budget by Division**

Division	FY15 Budget	FY16 Final Budget	Change FY16 Final Budget vs FY15 Budget	
			\$	%
Executive	\$1,228,621	\$1,276,807	\$48,186	3.9%
Emergency Preparedness	2,681,758	3,125,379	\$443,621	16.5%
Administration	41,978,750	43,641,893	\$1,663,143	4.0%
Finance	4,267,437	4,183,045	-\$84,392	-2.0%
Law	1,732,256	1,900,601	\$168,345	9.7%
Affirmative Action	578,752	534,332	-\$44,420	-7.7%
Internal Audit	701,437	755,720	\$54,283	7.7%
Public Affairs	1,125,052	1,212,328	\$87,276	7.8%
Operations/Planning	162,854,680	166,204,370	\$3,349,690	2.1%
<b>Total Authority</b>	<b>\$217,148,742</b>	<b>\$222,834,475</b>	<b>\$5,685,733</b>	<b>2.6%</b>

**ATTACHMENT D**

**Massachusetts Water Resources Authority  
Fiscal Year 2016 Operating Budget for Filing with the Trustee  
Pursuant to Section 712 of General Bond Resolution Adopted January 24, 1990**

(\$000s)

Projected Monthly Deposits:

Fund	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Total
Operating	\$18,594	\$23,243	\$18,594	\$18,594	\$23,243	\$18,594	\$18,594	\$23,243	\$18,594	\$18,594	\$23,243	\$18,594	\$241,726
Debt Service & Coverage	33,284	41,605	33,284	33,284	41,605	33,284	33,284	41,605	33,284	33,284	41,605	33,284	432,689
Debt Service Reserve	---	---	---	---	---	---	---	---	---	---	---	---	0
CORE	---	---	---	---	---	---	---	---	---	---	---	---	0
Commonwealth Obligations	---	---	3,547	---	---	3,547	---	---	11,847	---	---	9,156	28,096
Operating Reserve	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(35)
Insurance Reserve	---	---	---	---	---	---	---	---	---	---	---	---	0
Renewal & Replacement Reserve	---	---	---	---	---	---	---	---	---	---	---	---	0
Rate Stabilization Reserve	0	0	0	0	0	0	0	0	0	0	0	0	0
<b>Total</b>	<u>\$51,875</u>	<u>\$64,844</u>	<u>\$55,422</u>	<u>\$51,875</u>	<u>\$64,844</u>	<u>\$55,422</u>	<u>\$51,875</u>	<u>\$64,844</u>	<u>\$63,722</u>	<u>\$51,875</u>	<u>\$64,844</u>	<u>\$61,031</u>	<u>\$702,477</u>

**ATTACHMENT E**

**FY16 Final Budget vs FY15 Projection**

TOTAL MWRA	FY15 Projection	FY16 Final Budget	Change FY16 Final Budget vs FY15 Projection	
			\$	%
<b>EXPENSES</b>				
WAGES AND SALARIES	\$ 93,894,681	\$ 99,363,168	\$ 5,468,487	5.8%
OVERTIME	4,296,570	4,219,293	(77,277)	-1.8%
FRINGE BENEFITS	18,058,098	19,326,756	1,268,658	7.0%
WORKERS' COMPENSATION	2,400,000	2,343,000	(57,000)	-2.4%
CHEMICALS	9,902,400	9,790,849	(111,551)	-1.1%
ENERGY AND UTILITIES	21,152,929	23,164,822	2,011,893	9.5%
MAINTENANCE	28,487,376	28,698,772	211,396	0.7%
TRAINING AND MEETINGS	379,552	413,714	34,162	9.0%
PROFESSIONAL SERVICES	5,531,108	5,819,611	288,503	5.2%
OTHER MATERIALS	6,314,420	6,164,588	(149,832)	-2.4%
OTHER SERVICES	22,704,030	23,529,902	825,872	3.6%
<b>TOTAL DIRECT EXPENSES</b>	<b>\$ 213,121,164</b>	<b>\$ 222,834,475</b>	<b>\$ 9,713,311</b>	<b>4.4%</b>
INSURANCE	\$ 2,193,807	\$ 2,160,797	\$ (33,010)	-1.5%
WATERSHED/PILOT	27,163,746	28,096,233	932,487	3.4%
HEEC PAYMENT	2,831,518	1,946,157	(885,361)	-31.3%
MITIGATION	1,496,419	1,400,000	(96,419)	-6.4%
ADDITIONS TO RESERVES	482,953	(34,927)	(517,880)	-107.2%
RETIREMENT FUND	7,824,155	8,159,521	335,366	4.3%
ADDITIONAL PENSION DEPOSIT	4,821,320		(4,821,320)	-100.0%
POSTEMPLOYMENT BENEFITS		5,224,848	5,224,848	N/A
<b>TOTAL INDIRECT EXPENSES</b>	<b>\$ 46,813,919</b>	<b>\$ 46,952,628</b>	<b>\$ 138,709</b>	<b>0.3%</b>
STATE REVOLVING FUND	\$ 74,982,110	\$ 81,876,276	\$ 6,894,166	9.2%
SENIOR DEBT	214,202,742	283,024,431	68,821,689	32.1%
SUBORDINATE MWRA DEBT	99,686,105	49,222,442	(50,463,663)	-50.6%
LOCAL WATER PIPELINE CP	341,921	4,149,242	3,807,321	1113.5%
CURRENT REVENUE/CAPITAL	10,200,000	11,200,000	1,000,000	9.8%
CAPITAL LEASE	3,217,060	3,217,060	-	0.0%
CORE FUND DEPOSIT	876,507	-	(876,507)	-100.0%
BOND REDEMPTION	(6,745,598)	-	6,745,598	-100.0%
VARIABLE DEBT SAVINGS	(12,855,668)	-	12,855,668	-100.0%
DEFEASANCE ACCOUNT	26,773,609	-	(26,773,609)	-100.0%
DEBT SERVICE ASSISTANCE	(853,660)	-	853,660	-100.0%
<b>TOTAL DEBT SERVICE</b>	<b>\$ 409,825,128</b>	<b>\$ 432,689,451</b>	<b>\$ 22,864,323</b>	<b>5.6%</b>
<b>TOTAL EXPENSES</b>	<b>\$ 669,760,211</b>	<b>\$ 702,476,554</b>	<b>\$ 32,716,343</b>	<b>4.9%</b>
<b>REVENUE &amp; INCOME</b>				
RATE REVENUE	\$ 650,315,782	\$ 672,440,000	\$ 22,124,218	3.4%
OTHER USER CHARGES	8,259,693	8,683,898	424,205	5.1%
OTHER REVENUE	8,178,838	12,000,066	3,821,228	46.7%
RATE STABILIZATION	-	-	-	N/A
INVESTMENT INCOME	9,579,458	9,352,590	(226,868)	-2.4%
<b>TOTAL REVENUE &amp; INCOME</b>	<b>\$ 676,333,769</b>	<b>\$ 702,476,554</b>	<b>\$ 26,142,785</b>	<b>3.9%</b>
VARIANCE	\$ 6,573,558	\$ -	\$ (6,573,558)	

ATTACHMENT F

**MWRA's Responses to the Advisory Board's FY2016 Integrated CIP and CEB Recommendations and Comments**

	MWRA Responses
<p>1. The Advisory Board recommends that the Phosphorus Removal Construction Project be placed on indefinite hold pending receipt of \$500 thousand toward the operations of the Clinton Wastewater Treatment Plant. (Page 24)</p>	<p>The Authority received the \$500,000 on 6/15/2015 for FY15 and funds are appropriated in FY16.</p>
<p>2. The Advisory Board grants approval under Section 8 (d) of the MWRA's Enabling Act for the MWRA to provide water to the Commonwealth at its McLaughlin Fish Hatchery subject to the execution of a legally binding agreement between the Authority and the Commonwealth guaranteeing no less than \$2.5 million, as well as confirmation of the grant funding necessary to construct the hydropower turbine. (Page 33)</p>	<p>On June 3, the MWRA Board of Directors authorized the Executive Director, on behalf of the Authority, to execute a Memorandum of Agreement between the Massachusetts Division of Fisheries and Wildlife, the Massachusetts Department of Fish and Game, and the Massachusetts Water Resources Authority relating to the construction and operation of the McLaughlin Fish Hatchery Pipeline and Hydropower Project, at the Chicopee Valley Aqueduct. The Division of Fisheries and Wildlife Board also voted to approve the MOA. The MOA provides for \$2.5 million to be transferred to MWRA to be deposited in an interest-bearing money market account prior to the end of FY2015. The \$2.5 million represents the estimated capital cost of the pipeline at the 30% stage of design and includes a 25% contingency. Per the MOU, the \$2.5 million is to be used exclusively to pay for the costs of design, permitting, procurement, construction and resident engineering for the pipeline; if the pipeline costs are less than \$2.5 million, unused monies will be returned to Fisheries and Wildlife and Fish and Game. MWRA has received grants from both the Leading By Example Program and the Mass. Clean Energy Center for the hydropower facilities: the grants total \$577,000, which is the estimated capital cost of the hydropower facilities, including a 25% contingency.</p>
<p>3. The Advisory Board reverses its prior recommendation to remove the Hatchery Pipeline Project from the MWRA's Capital Improvement Program, subject to the terms of the prior recommendation. (Page 33)</p>	<p>Understood. MWRA is proceeding with the detail design of the project, and plans to advertise for construction bids late this year.</p>

ATTACHMENT F

**MWRA's Responses to the Advisory Board's FY2016 Integrated CIP and CEB Recommendations and Comments**

	MWRA Responses
<p>4. The Advisory Board recommends that the Authority identifies the causes for continued capital underspending and takes the steps necessary to bring capital spending closer to the baseline cap levels. (Page 40)</p>	<p>The Authority agrees with the Advisory Board observation that although the current Cap (FY14-18) was lowered significantly versus the prior two Caps (FY04-09 and FY09-13) there is comparable level of underspending present. It is important to note that the underspending is measured against a base-line Cap set, by the end of the cap period, six years in advance of the actual spending. The annual underspending may not be a good measure of a successful investment program. A better measure may be the availability of equipment and the history of significant failures. As analyzed in great detail in prior periods, the spending against a set target which is an estimate at a given time, depends on a variety of factors and in most cases a combination of multiple factors. In 2007 at the Advisory Board's recommendation, a Committee was formed to identify and document the reasons of perceived underspending during the FY04-07 period. The committee identified a series of factors which may cause underspending, such as: delay in notices to proceed, deliberate decisions to pause or slow a project, design assumption changes, staffing issues, level of contingencies, cashflow assumptions, lower bid awards, legal settlements, environmental issues and permits. As result of the committee's recommendation, the contingency factors applied to cashflows were lowered downwards from 10% to 7%. These factors continue to impact the timing and the amount of spending in the capital program. As outlined in the Authority's presentation to the Board on June 3rd, 2015 during the budget briefings, the Authority is planning to improve CIP spending by implementing corrective measures such as streamlining the internal review process, improving the CIP progress monitoring and continuous backfilling of critical positions.</p>
<p>5. The Advisory Board recommends that the rate revenue requirement for the FY16 Current Expense Budget be reduced by \$4,811,604, resulting in a 3.36% wholesale rate increase. (Page 47)</p>	<p>Agree.</p>
<p>6. The Advisory Board recommends that the \$6,663,030 CORE Fund deposit is removed from the final FY16 CEB. (Page 53)</p>	<p>Agree, the CORE Fund deposit is no longer a requirement based on the Revised Bond Resolution.</p>
<p>7. The Advisory Board recommends reducing the anticipated use of bond redemption funds by \$3,547,000. (Page 53)</p>	<p>Agree. Given the dynamics of the CORE Funds requirement (see Item 6) the reduction of bond redemption funds enables the Authority to preserve these funds for future years, a strategy which is part of the long-term management of assessment increases.</p>
<p>8. The Advisory Board recommends that the Authority adjusts its attrition/vacancy rate assumptions upward by the average value of three positions, for a reduction of \$300,000 (including associated fringe benefits). (Page 59)</p>	<p>Upon further evaluation, the Authority's position is that the Regular Pay line item (based on a detail position by position comparison) is sized appropriately for FY16.</p>



**ATTACHMENT F**

**MWRA's Responses to the Advisory Board's FY2016 Integrated CIP and CEB Recommendations and Comments**

	<b>MWRA Responses</b>
<p>9. The Advisory Board recommends adding \$100,000 to fund additional personnel for the Toxic Reduction and Control (TRAC) department to begin preparation for issuing permits aimed at reducing molybdenum in the wastewater system (Page 59, and page 104)</p>	<p>Agree. The Authority added two positions to TRAC in support the effort required if MWRA decides to adopt a regulatory approach to reduce molybdenum levels.</p>
<p>10. In order to avoid triggering Operating Reserve Requirement related to Other Post-Employment Benefits (OPEB) contributions, the Advisory Board recommends that any strategy toward funding the OPEB liability be framed as the Authority's "approach" or "practice" rather than as a formally voted policy of the MWRA Board of Directors. (Page 65-66)</p>	<p>Agree. The establishment of a policy would deem the OPEB contribution subject to the Operating Reserve calculation under the General Resolution.</p>
<p>11. The Advisory Board endorses designating the \$5,062,470 in the proposed FY16 CEB currently listed as "Post-Employment Benefits/Additional Pension Deposit" as an intended contribution toward the OPEB liability rather than as an additional pension payment. (Page 66)</p>	<p>As based on the latest actuarial evaluation, MWRA's Pension Fund is at 98.3%, it is appropriate to start funding the OPEB liability in FY16. The Authority included \$5,224,848 to fund the OPEB obligation based on the latest Actuarial valuation.</p>
<p>12. The Advisory Board recommends that the \$5,062,470 in the proposed FY16 CEB be deposited on the final day of FY 2016 to allow the Authority flexibility to use these funds for other purposes if deemed necessary. (Page 66)</p>	<p>Agree, for the amount indicated above, \$5,224,848. Depositing the funds on the final day of the Fiscal Year, ensures its exemption from the operating reserve requirements.</p>
<p>13. The Advisory Board recommends that the FY16 CEB be reduced by \$843,745 - the amount that had been budgeted in case OPEB contributions were found to trigger the Operating Reserve Requirement. (Page 66)</p>	<p>Agree.</p>
<p>14. The Advisory Board recommends that any future contributions to OPEB be no greater than 50% of the Actuarial Calculated Cost. (Page 67)</p>	<p>The Authority would like to reserve the right the re-evaluate in every Budget cycle the future contribution levels. Certainly the contribution in the current budget year will be subject of discussion with the OPEB Trust and the Board. The Authority agrees with the Advisory Board to not include more than 50% of the latest Actuarial Calculated cost in the long-term Planning Estimates.</p>
<p>15. The Advisory Board recommends that the Authority adopt the practice of depositing any funds intended as an OPEB contribution on the last day of the fiscal year in which they are intended to be deposited. (Page 67)</p>	<p>Agree.</p>
<p>16. The Advisory Board recommends that the Authority reduce the "additions to reserves" line item by \$207,404 FY16 to reflect reductions to applicable expenses as recommended by the Advisory Board (see Appendix C). (Page 67)</p>	<p>Partially agree. The reduction to the Operating Reserve is \$153,631.</p>

ATTACHMENT F

**MWRA's Responses to the Advisory Board's FY2016 Integrated CIP and CEB Recommendations and Comments**

		MWRA Responses
17.	The Advisory Board recommends that Department of Conservation and Recreation should pursue a "green" recertification of Division of Water Supply Protection lands through the Forest Stewardship Council. (Page 69)	As discussed at the Water Supply Protection Trust meeting of June 4, DCR is actively evaluating "green" certification options for the Watershed Forestry Program. Further discussion will be held at the Trust's meeting in September.
18.	The Advisory Board recommends that the Division of Water Supply Protection make a formal presentation to the MWRA Board of Directors comparing the current status of the forestry program with the recommendations of the Quabbin Science and Technical Advisory Committee report to see what progress has been made. (Page 69)	DCR made a presentation to the Water Supply Protection Trust on the status of the Watershed Forestry Program on June 4th. The program is going strong and all of the STAC report recommendations are being implemented. DCR, in collaboration with MWRA staff, is slated to present an overview on source water protection to the Board sometime soon and will include an update on forestry in the staff summary and presentation.
19.	The Advisory Board recommends a reduction of \$58,000 to reflect a later start-up of the co-digestion pilot program until the last quarter of the fiscal year. (Page 78, Page 100)	Agree. The FY16 CEB will not include any funds for the DITP co-digestion pilot project, which is now expected to start-up after FY16.
20.	The Advisory Board recommends that the Authority reduce the "other services" line item in the final FY16 CEB by \$5,425 consistent with the Advisory Board's final FY16 operating budget. (Page 79)	Agree.
21.	The Advisory Board recommends that the Authority limit financial participation in the Mystic River Modeling Project to the amount committed to in the Joint Funding Agreement with USGS, and to revisit further contributions if and when the other collaborating entities secure funds for their portion of the project. (Page 86)	Agree.
22.	The Advisory Board recommends a reduction of the Mystic River Modeling Project by \$116,000 in the final FY16 CEB. (Page 86)	Disagree. The Mystic River Watershed Association is actively seeking additional funding for this project and MWRA is optimistic their efforts will be successful. If so, MWRA is committed to providing matching funds up to \$150,000 for FY16 and thus does not want to decrease the budget as the Advisory Board has recommended. This will provide MWRA the flexibility to provide the matching funds in case additional funding is obtained through other organizations.
23.	The Advisory Board supports the Authority's expected addition of \$435,000 in CEB spending and the estimated additional \$340,000 in CIP spending consistent with the additional contaminant monitoring needs. (Page 90)	The Authority appreciates the Advisory Board's support in funding this important initiative.

**ATTACHMENT F**

**MWRA's Responses to the Advisory Board's FY2016 Integrated CIP and CEB Recommendations and Comments**

	<b>MWRA Responses</b>
<p>24. The Advisory Board recommends that Authority staff draft an informational staff summary and provide a detailed presentation to the full MWRA Board of Directors in July 2015 on the history and the significance of the issues at stake with regard to co-permittee language in the Deer Island NPDES permit. (Page 97)</p>	<p>Agree. Staff will work on a staff summary outlining the issues and concerns; however, this will be later in the calendar year.</p>
<p>25. The Advisory Board recommends that the Authority join with the Advisory Board by actively pursuing NPDES delegation authority with the current administration. (Page 98)</p>	<p>Agree. Staff will continue to evaluate this issue. An expected benefit would be requirements that better reflect local conditions. However, a consequence could be a significant permit fee paid to DEP in order to administer the program, especially if DEP expects financial support on the basis of one or more metrics that require proportionate contributions.</p>
<p>26. The Advisory Board recommends that the Authority put together a joint MWRA/Advisory Board working committee to review and identify areas where the Authority may be of assistance to the member communities in meeting the requirements of the MS4 General Permits, including but not necessarily limited to the public education and outreach requirements. (Page 99)</p>	<p>Staff agree to meet with the Advisory Board to discuss the feasibility of participation in such a committee.</p>
<p>27. The Advisory Board recommends that the Authority arrange a presentation to the MWRA Board of Directors from MassDEP on the status of the Organics Diversion Program. Additionally, the Advisory Board recommends that Authority staff then extrapolate from this information the viability of a market/supply for Deer Island should co digestion be deemed viable. (Page 100)</p>	<p>MWRA staff will engage with DEP staff to get the requested information and evaluate timing of a presentation to the Board of Directors. An evaluation of the market will be one of the factors considered in a decision for implementation of co-digestion.</p>
<p>28. The Advisory Board recommends that the Authority convene a working group to develop an appropriate rate structure for Direct Source Water. Further that the recommendation of the working group be brought to the Operations Committee and full Advisory Board for a vote as a new admission policy for the MWRA. (Page 101)</p>	<p>MWRA is in agreement that development of an appropriate rate structure for Direct Source Water makes sense and that a working group should be convened, with the intent that the recommendation of the working group be brought to the Operations Committee and the full Advisory Board, and ultimately, to the MWRA Board of Directors for adoption in a formal policy.</p>
<p>29. The Advisory Board recommends that a working group be convened to discuss a methodology for structuring Water Capacity Insurance to be offered to non-member communities, including members of the Advisory Board, as well as staff from both MWRA and the Advisory Board. Further, that the recommendation of this working group be brought to the Operations Committee and full Advisory Board for a vote as a new admission policy for the MWRA. (Page 102)</p>	<p>MWRA staff shall work with the Advisory Board and its working group regarding a methodology for structuring Water Capacity Insurance. It is MWRA's understanding that it is the Advisory Board's desire to apply a water capacity insurance charge to communities that are not currently part of the MWRA system but that may need MWRA water from time to time. MWRA notes, though, that pursuant to Section 8C of the Interbasin Transfer Act, any MWRA service to new communities that are not within the Chicopee and Nashua Donor Basins require Interbasin Transfer Act approval, except if water is being provided pursuant to water supply emergencies declared by DEP or authorized by law.</p>

ATTACHMENT F

**MWRA's Responses to the Advisory Board's FY2016 Integrated CIP and CEB Recommendations and Comments**

	MWRA Responses
<p>30. The Advisory Board recommends that the Authority partner with the Advisory Board to take any and all actions necessary to ensure that 100% of the pellets from the Fore River Pelletization Plant are able to be placed within the Commonwealth year-round by FY 2017. (Page 104)</p>	<p>Staff have begun preliminary work to evaluate a regulatory response to the molybdenum issue, and will work closely with the Advisory Board if such a response is required.</p>
<p>31. The Advisory Board recommends that the Five-Year Strategic Business Plan makes more specific references throughout the list of initiatives to better help readers "crosswalk" between the Business Plan and more detailed backup such as the Orange Notebook. (Page 106)</p>	<p>The Final Business Plan contains 31 hyperlinks throughout the Plan, that refer to existing documents in order to provide additional context and more detailed information about MWRA's activities, including, the Orange Notebook, the Water and Wastewater Master Plans, the CIP, the NPDES Permit, the TRAC Annual Report, as well as many others.</p>
<p>1. The Advisory Board supports the funds included in the proposed FY16 CIP to provide distributions to communities for Phase 9, Phase 10, and earlier phases as well. (Page 28)</p>	<p>The FY16 CIP continues to support and fund this important program at the projected level.</p>
<p>2. The Advisory Board supports the continued use of the defeasance account strategy, which clearly identifies a use of variable rate debt service savings that is consistent with the original intended use of the funds that were raised. (Page 52)</p>	<p>As the use of the defeasance account is a significant part of the Authority's multi-year assessment management strategy the continuation of this practice is essential. Besides the variable rate debt savings, any other debt related favorable variance is included in the defeasance account.</p>
<p>3. The Advisory Board expects the Authority to reduce capital financing by an additional \$400,000 to reflect the spring 2015 defeasance transaction. (Page 52)</p>	<p>Agree. The final reduction to capital financing based on the defeasance executed in May was \$389,225.</p>
<p>4. The Advisory Board expects the Authority to increase the line item for State Revolving Fund (SRF) debt service by \$1,000,000 to reflect the updated amounts anticipated for FY16. (Page 52)</p>	<p>Upon receipt of revised estimates from the Trust, the State Revolving Fund (SRF) debt service increased by \$510,288 versus the \$1,000,000 prior estimate. Both the estimates for the new money deal and the replacement loans were increased by approximately \$4.0 million/each for a total increase of \$8.0 million.</p>
<p>5. The Advisory Board supports and endorses the recommendation of the Long-Term Rates Management Committee and subsequent vote of the MWRA Board of Directors for the intended use of the unencumbered released reserves including \$10 million as an initial deposit into the OPEB irrevocable trust. (Page 56)</p>	<p>Based on the recommendation of the Long-Term Rates Management Committee and subsequent vote of the MWRA Board of Directors, \$10 million of the \$46.3 million reserve release pertaining to the Bond Resolution changes effecting the Community Obligation and Revenue Enhancement Fund (CORE) and the Renewal and Replacement Reserve Fund (RRR) was deposited into an OPEB account. Furthermore the irrevocable OPEB Trust has been established and funded as of April 23, 2015.</p>
<p>6. The Advisory Board expects the Authority's health insurance costs to increase based on new data released this spring from the GIC. The Advisory Board estimates this increase to be \$350,000. (Page 60)</p>	<p>The Authority increased the health insurance related cost, based on the latest GIC premium estimates by \$320,281.</p>

ATTACHMENT F

**MWRA's Responses to the Advisory Board's FY2016 Integrated CIP and CEB Recommendations and Comments**

	MWRA Responses
<p>7. The Advisory Board endorses the "virtual full funding" concept, which defines the pension as fully funded if the system's valuation is between 95% - 105% of the targeted funding level. (Page 65)</p>	<p>The Advisory Board's support is appreciated.</p>
<p>8. The Advisory Board supports and endorses the MWRA Board of Directors' establishment of the irrevocable trust as presented at the April 2015 Board of Directors meeting. (Page 65)</p>	<p>The Advisory Board's support is appreciated.</p>
<p>9. The Advisory Board expects that future contributions to the OPEB trust will not trigger the need for the one-sixth Operating Reserve Requirement, per the opinion of bond counsel. (Page 65)</p>	<p>Agree.</p>
<p>10. The Advisory Board supports the Authority's actions in making an \$800 thousand deposit into the OPEB irrevocable trust from the funds appropriated in a previous year for this purpose. (Page 66)</p>	<p>The \$800,000 deposit, which was established in FY10 was rolled into the Irrevocable OPEB Trust established on April 23, 2015.</p>
<p>11. The Advisory Board expects the Authority to decrease its FY16 CEB "utilities" line item. The Advisory Board's estimate of this reduction is \$1,600,000. (Page 76)</p>	<p>Agree. The updated FY16 CEB for utilities results in a reduction of \$1,699,732.</p>
<p>12. The Advisory Board expects that the chemicals budget will be revised to reflect updated pricing and usage assumptions, including the reduction in fluoride dosing consistent with updated federal regulations. The Advisory Board estimates this to be a reduction of \$350,000. (Page 82)</p>	<p>Agree. The updated FY16 CEB for chemicals results in a reduction of \$359,062.</p>
<p>13. The Advisory Board agrees with the Authority's current belief that CSO/SSO discharges are not the primary cause of the Mystic River's water quality issues. (Page 86)</p>	<p>MWRA continues to work cooperatively with the Mystic River Watershed Association and the Mystic River Steering Committee to understand water quality issues facing the Mystic River.</p>
<p>14. The Advisory Board supports and endorses the increased staff training and participation in national groups and organizations provided there are checks and balances to ensure that there is no misuse of funds for these purposes, particularly with regard to out-of-state travel. (Page 92)</p>	<p>The Advisory Board support is appreciated. As in the past, the Authority will continue to approve staff training and participation in national groups and organizations one a case by case basis, after evaluation of the overall benefits for the organization.</p>